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## Message from the AMO President

I was pleased and very proud to be elected AMO President in 2020. Taking on the role in what has been a very challenging year for our members and our communities has been a rewarding experience, and I am very grateful for the opportunity to serve in this way.



AMO has a dedicated and capable Board made up of municipal councillors, heads of council and public servants from every part of Ontario. They bring local perspectives and firsthand experience to the table, helping to identify broader needs of the sector and the collective aspirations of Ontario's communities. AMO's members govern, and provide critically important services to about 80% of Ontario's population. That's nearly one in three Canadians.

AMO staff did a great job again in 2020 of leading our policy development, member services and administrative functions to ensure you are well served. In partnership with the Board and AMO's members, staff have continued to forge a leadership role for AMO in government relations and advocacy. As an advocacy organization, AMO's influence is second to none.

2020 will be remembered as the year of exceptional challenges. The impact of COVID-19 on communities, families, businesses, essential workers, and governments is immeasurable. But the collective response of people, institutions, and governments can be measured in lives saved and the resiliency of our communities.

In 2020, AMO's relationship with the Ontario government shifted from advocacy to collaboration as municipalities and the province worked in partnership to maintain key services and supports, to keep people safe and to safeguard economic stability. This collaboration has continued into 2021 and will be essential to Ontario's recovery and its future prosperity.

I want to thank AMO members for the work you do and for your support. None of the work we do would be possible without the support of AMO members.

Your membership in AMO makes a world of difference.

**Graydon Smith** 

President, AMO

Mayor, Town of Bracebridge

## Secretary-Treasurer's Report

I am pleased to provide you with my report on the 2020 financial status and some highlights of the Association from a corporate lens.

AMO continues to have a strong consistent membership base. In 2020, AMO had a membership of 420 municipal members - representing 95% of all municipalities.

Our membership is further strengthened by 38 organizations that are Partners, Associates, Districts and Affiliates. We are pleased to have a working relationship with these unique members as we advance the interests of municipal government.

A copy of the audited financial statements for the year ending December 31, 2020, is included in this report. The Association continues to be in good financial shape. The main sources of revenue for the Association are membership fees and the annual conference. AMO's Audit Committee meets three times a year with the auditors as part of the Association's accountability framework.

The Finance and Operations Centre is the backbone of the corporate operations, including the financial management, reporting and risk management, as well as the management of its assets, information services, website management, information technology and data management. It provides a broad range of operational support, including: information service and technology solutions; webinars and video meetings; and support to all AMO educational events, including the registration of over 1,500 participants in our first ever virtual AMO annual conference.

AMO's website had over 546,000 pageviews in 2020. Subscription to the weekly AMO WatchFile is currently at 7,900. Communicating with our members and keeping everyone up to date is just part of the value-added benefit of an AMO membership.

The work of the Finance and Operations Centre is important to the success of the Association and its related organizations - LAS, MEPCO and ONE.

**Gary Dyke** 

Secretary-Treasurer CAO, Municipality of North Grenville

## Message from the Executive Director

It has been a remarkable year and 2020 will be remembered as a year when organizations like AMO worked hard to respond to crisis. It would be more accurate to say, AMO worked hard to support its members and the vitally important work they do to keep communities safe and to protect the services Ontarians rely on most.



I hope 2020 will be remembered as a year in which AMO served its members well.

Guided by an exceptional Board, AMO did what it does best. It kept members informed of rapidly changing terrain. It responded to members' needs for strategic information. It made much needed connections with ministries in need of municipal expertise. It advocated successfully for financial assistance to protect municipal services. It created opportunities for provincial-municipal collaboration, and for critically important discussions about local priorities and province-wide impacts.

At no other time in Ontario's history has the essential role of municipalities been so well understood. AMO's capacity to make these connections reflects many years of partnership with successive Ontario governments and a remarkable network of municipal staff and members of council who generously share their time and knowledge to support the work we do. Thank you.

I also want to say thanks, on behalf of AMO, for your support of our virtual 2020 AMO Conference. The AMO Board took a risk that the AMO staff could achieve something new and untested, and agreed that the importance of an AMO Conference in 2020 made the challenge worthwhile.

The 2020 Conference was a great success, due in large part to partnerships with the Government of Ontario and TVO. But the real success was reflected in strong member support and your positive feedback. As we prepare for another virtual conference in 2021, we are building on lessons from 2020 to meet your heightened expectations.

I am keenly aware of the important part AMO plays in shaping public policy, supporting members, and facilitating local innovation through a range of services and supports. These core objectives will continue to drive the work we do.

Thank you to our members for your support. It makes a world of difference to the work we do on your behalf. I also want to take note of the contributions of the many extraordinary municipal public servants who work with the AMO staff to ensure our advocacy and member services reflect the best knowledge of your priorities, challenges, and aspirations.

**Brian Rosborough** 

Executive Director

## **AMO Enterprise Centre Report**

**AMO's Enterprise Centre (EC)** builds strategic relationships with partners where there is shared value – the partner succeeds in achieving business goals while AMO maximizes benefits to members.

Municipal governments are exploring how to harness digital technologies to assist staff, improve service delivery, operational efficiencies, and engagement with residents. In 2020, EC secured a partnership with MindBeacon – a digital mental health provider that provides therapist assisted, mental health supports for municipal employees and their families.

The COVID-19 pandemic accelerated municipal government digital transformation. For many municipalities, embracing digital transformation initiatives moved from the back burner to front-and-centre. Municipalities pivoted to online services to maintain business continuity for internal administration as well as citizen-facing work.

Implementing digital solutions requires a substantial amount of legwork and research – which can be a challenge for many, even under non-pandemic conditions. Since 2017, AMO has been doing that legwork. It has since partnered with leading providers to offer scalable, affordable, and easy-to-use technologies to help members find ways to be more efficient and reduce costs. In 2020, more than 50 municipalities took advantage of AMO's Digital Partnerships.

AMO continues to identify potential partners that offer cost-effective, proven, and appropriate technology to help members with digital transformation efforts.

Judy Dezell, Director

## **AMO Membership Centre Report**

**AMO's Membership Centre (MC)** supports the AMO membership through the development and delivery of events, education and training, the management of key transfer payment programs such as the federal Gas Tax (now known as the Canada Community-Building Fund), and the fulfilment of AMO's responsibilities as a key sponsor of the over \$100 billion OMERS Pension Plan.

In 2020, the Membership Centre's Gas Tax team distributed nearly \$650 million in funding to Ontario's municipalities, bringing the accumulated total to approximately \$8.85 billion. The federal Gas Tax team worked directly with municipalities to make advances in municipal asset management and continues its leadership on a national scale.

Due to the COVID-19 pandemic, many municipalities experienced disruption to local projects. AMO staff successfully secured an extension to the \$26 million Main Street Revitalization Initiative to allow municipalities to use this important funding.

Over the year, the Centre delivered and developed educational support on such topics as local land use planning; modernized the new councillor training; and initiated training that supports municipalities in addressing critical issues such as human rights and equity, indigenous cultural competency, and leadership through crisis.

In response to public health measures that limited large-scale gatherings, the Centre shifted its efforts to successfully deliver AMO's first virtual annual conference. Once again, the conference brought to its membership timely content, delegation meetings, leadership engagement, and multiple Ministers' Forums.

Petra Wolfbeiss, Director

## **AMO Policy Centre Report**

**AMO's Policy Centre (PC)** conducts research, policy analysis and advocacy to ensure that provincial policies and programs respect municipal authority.

2020 was an extremely busy and different year for the Policy Centre as all policy work as of March 2020 was done with a COVID-19 lens. This involved increased municipal-provincial policy liaison on everything from: keeping municipal governments' financially whole so that critical local services could continue; ability to have virtual council meetings; stabilization of public health budgets; pandemic pay matters; to COVID public health measures and orders and the respective municipal impacts.

We developed and maintained a COVID-19 resource page where all the provincial emergency orders, regulations and constantly changing information remained updated and we also worked with the province get timely answers to members' COVID-related inquiries. While doing this, we also continued our efforts on a full suite of policy issues with over 20 provincial ministries with an emphasis on strategic issues regarding: broadband, housing, social assistance, long-term care, planning, policing and the Blue Box. We supported the AMO and ROMA conferences with timely concurrent sessions as well as the first virtual Ministers' Forums in August 2020.

Much of the policy analysis and advocacy work involved municipal volunteers from across the province in our task forces, technical working groups and through the many municipal sector associations and networks. This is invaluable to our policy process so that our advocacy is aligned with municipal interests across all regions of the province.

Monika Turner. Director

## **AMO Finance and Operations Centre Report**

AMO's Finance and Operations Centre (FO) is responsible for managing the Association's and AMO-related organizations' accounting, financial systems, risk management, information technology, human resources, website management, information systems and data. Information is disseminated to the AMO membership and the public-at-large using AMO and AMO-related websites and other electronic tools by leveraging our membership database.

Over the past two years we transitioned our websites to fully mobile and accessible sites. In 2019, we completed work on LAS, ONE and Gas Tax at Work. We are happy to report that in 2020, AMO, Municipal Employer Pension Centre Ontario (MEPCO), Ontario Small Urban Municipalities (OSUM), and Rural Ontario Municipal Association (ROMA) are now also fully mobile and accessible.

We are excited to continue with the planning phase of our digitization strategy for all AMO and AMO-related organizations to eliminate the need for paper storage and to bring additional cost savings and process efficiency to the organization.

Afshin Majidi, Director

### **AMO Board of Directors**

### **Graydon Smith\***

AMO President Mayor, Town of Bracebridge

### Gary Dyke\*

Secretary-Treasurer CAO, Municipality of North Grenville

### Jamie McGarvey\*

Past President

Mayor, Town of Parry Sound

### Trevor Wilcox\*

Past Secretary-Treasurer General Manager, Corporate Performance, County of Simcoe

### Association Française des Municipalités de l'Ontario (AFMO)

### **Roger Sigouin**

Maire/Mayor, Ville de/Town of Hearst

### **County Caucus**

### Paul McQueen\*

Chair, County Caucus Deputy Warden, County of Grey Mayor, Municipality of Grey Highlands

### **Justin Bromberg**

Chief of Staff & Communications Manager, United Counties of Prescott & Russell

### **George Cornell**

Chair, WOWC Warden, Simcoe County Mayor, Township of Tiny

#### Aina DeViet

Councillor, Middlesex County Mayor, Municipality of Middlesex Centre

### Gary McNamara

Warden, County of Essex Mayor, Town of Tecumseh

### **Debbie Robinson**

Chair, EOWC Warden, County of Renfrew, Reeve, Township of Laurentian Valley

### **Large Urban Caucus**

### Anna Hopkins\*

Chair, Large Urban Caucus Councillor, City of London

### **Kevin Davis**

Mayor, City of Brantford

### Dawn Dodge

Councillor, City of St. Catharines

### Jeff Lehman

Chair, LUMCO Mayor, City of Barrie

### Marianne Meed Ward

Mayor, City of Burlington

### Bryan Paterson

Mayor, City of Kingston

### Dan Chapman

CAO, City of Kitchener

### **Northern Caucus**

### Wendy Landry\*

Chair, NW Caucus President, NOMA Mayor, Municipality of Shuniah (NW)

### Danny Whalen\*

Chair, NE Caucus FONOM President Councillor, City of Temiskaming Shores (NE)

### **Rick Dumas**

Mayor, Town of Marathon (NW)

### Doug Lawrance

Mayor, Municipality of Sioux Lookout (NW)

### **Nicole Fortier Levesque**

Maire/Mayor, Canton de/Township of Moonbeam (NE)

### Roger Sigouin

Maire/Mayor, Ville de/Town of Hearst (NE)

### **Regional and Single-Tier Caucus**

### Colin Best\*

Chair, Regional Caucus Councillor, Region of Halton

### **Riley Brockington**

Councillor, City of Ottawa

### **Robert Foster**

Councillor, Region of Niagara

### John Henry

Chair, Region of Durham

### Deb McIntosh

Councillor, City of Greater Sudbury

### Karen Redman

Chair, MARCO Chair, Region of Waterloo

### **Paul Vicente**

Councillor, Region of Peel

### **Rural Caucus**

### **Robin Jones\***

Chair, Rural Caucus Chair, ROMA Mayor, Village of Westport

### **Peter Emon**

Reeve. Town of Renfrew

### **Christa Lowry**

Mayor, Municipality of Mississippi Mills

### **Christine Robinson**

Mayor, Municipality of West Grey

### Sandra Datars Bere

CAO, County of Bruce

### **Small Urban Caucus**

### Lynn Dollin\*

Chair, Small Urban Caucus Mayor, Town of Innisfil

### Jo-Anne Albert

Mayor, Municipality of Tweed

### **Bob Kwapis**

Councillor, Town of Newmarket

### Hilda MacDonald

Mayor, Municipality of Leamington

#### **Rick Milne**

Chair, OSUM

Mayor, Town of New Tecumseth

### Michael Touw

CAO, Town of Perth

### Association of Municipalities of Ontario Financial Statements For the year ended December 31, 2020

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BDO Canada LLP 360 Oakville Place Drive, Suite 500 Oakville ON L6H 6K8 Canada

### Independent Auditor's Report

### To the Directors of Association of Municipalities of Ontario

### **Opinion**

We have audited the financial statements of Association of Municipalities of Ontario ("AMO"), which comprise the statement of financial position as at December 31, 2020, and the statements of operations, changes in net assets and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of AMO as at December 31, 2020, and its results of operations and its cash flows for the year then ended in accordance with Canadian accounting standards for not-for-profit organizations.

### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of AMO in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Responsibilities of Management and Those Charged with Governance for the Financial **Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing AMO's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate AMO or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing AMO's financial reporting process.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

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### Auditor's Responsibilities for the Audit of the Financial Statements (continued)

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of AMO's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on AMO's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause AMO to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

BDO Canada LLP

Chartered Professional Accountants, Licensed Public Accountants Oakville, Ontario June 25, 2021

# Association of Municipalities of Ontario Statement of Financial Position

| December 31   |          |              | 2020   | <br>2019  |
|---|----------|--------------|--|---|
| Assets  |          |              |  |   |
| Current Cash Accounts receivable (Notes 3 and 17) Investments (Note 4) Prepaid expenses   |          | \$           | 495,636<br>1,958,130<br>16,486,697<br>295,068            | \$<br>310,959<br>424,978<br>12,887,421<br>249,988         |
|   |          |              | 19,235,531   | 13,873,346  |
| Investment in LAS (Note 5) Property and equipment (Note 6)  |          |              | 100<br>77,372  | 100<br>91,334   |
|   |          | <del>-</del> | 19,313,003   | \$<br>13,964,780  |
| Current Accounts payable and accrued liabilities (Note 8 Deferred revenue Deferred contributions - projects (Note 9) Deferred contributions - other (Note 10) | )        | \$           | 1,617,953<br>14,200<br>2,317,811<br>215,730<br>4,165,694 | \$<br>750,599<br>600<br>1,874,109<br>188,383<br>2,813,691 |
| Net assets Restricted funds General funds - unrestricted Investment in LAS Other  |          | _            | 7,484,907<br>100<br>7,662,302                            | 5,770,491<br>100<br>5,380,498                             |
|   |          |              | 15,147,309   | 11,151,089  |
|   |          | \$           | 19,313,003   | \$<br>13,964,780  |
| On behalf of the Board:   | Director |              |  |   |
|   | Director |              |  |   |

The accompanying notes are an integral part of these financial statements.

# Association of Municipalities of Ontario Statement of Operations

| For the year ended December 31                            |                               |                     |              | 2020         | 2019           |
|---|-------------------------------|---------------------|--------------|--------------|----------------|
|   | Federal Gas<br>Tax Restricted | Other<br>Restricted | Unrestricted | Total        | Total          |
| Revenue   | •                             | _                   |              |              |                |
| Membership fees   | \$ -                          | \$ -                | \$ 2,176,016 | \$ 2,176,016 | \$ 2,106,513   |
| Conferences and seminars                                  | -                             | -                   | 910,935      | 910,935      | 2,648,983      |
| Investment income   | -                             | -                   | 89,228       | 89,228       | 111,796        |
| Administration and occupancy (Note 3)                     | -                             | -                   | 4,976,106    | 4,976,106    | 4,667,095      |
| Other Income  | -                             | -                   | 142,773      | 142,773      | 109,677        |
| Funds received  |                               |                     |              |              |                |
| Federal gas tax   | 647,931,647                   | -                   | -            | 647,931,647  | 1,297,872,568  |
| Main Street revitalization (Note 9)                       | -                             | 237,484             | -            | 237,484      | 1,315,372      |
| Municipal Asset Management Program                        | -                             | 203,237             | -            | 203,237      | 251,879        |
| Community School Alliance                                 | -                             | -                   | -            | -            | 1,000          |
| Continuous Improvement Fund Project (CIF) (Note 9)        | -                             | 383,434             | -            | 383,434      | 480,921        |
| Waste Diversion Project (Note 9)                          | -                             | 349,670             | -            | 349,670      | 403,143        |
| Steward Obligation Project (Note 9)                       | -                             | 188,810             | -            | 188,810      | 104,057        |
| Interest earned on funds received                         | 146,592                       | 14,229              | -            | 160,821      | 907,795        |
| Government subsidies (Note 17)                            |                               | -                   | 1,546,054    | 1,546,054    |                |
|   | 648,078,239                   | 1,376,864           | 9,841,112    | 659,296,215  | 1,310,980,799  |
| Expenditures  |                               |                     |              |              |                |
| General - Administration                                  | -                             | -                   | 696,151      | 696,151      | 899,240        |
| Policy - Administration                                   | 1,671,836                     | 212,354             | 1,794,442    | 3,678,632    | 3,677,823      |
| Corporate services - Administration                       | -                             | -                   | 4,237,452    | 4,237,452    | 4,207,302      |
| - Conference, seminars and membership centre              | -                             | -                   | 831,263      | 831,263      | 1,381,209      |
| Funds distributed   | 644 604 007                   |                     |              | C44 CO4 OO7  | 4 004 000 040  |
| Federal gas tax   | 644,691,987                   | -                   | -            | 644,691,987  | 1,294,632,913  |
| Main Street revitalization                                | -                             | 39,359              | -            | 39,359       | 1,045,739      |
| Municipal Asset Management Program                        | -                             | 203,237             | -            | 203,237      | 251,879        |
| Community School Alliance                                 | -                             | -                   | -            | -            | 1,000          |
| Continuous Improvement Fund Project (CIF) (Note 9)        | -                             | 383,434             | -            | 383,434      | 480,921        |
| Waste Diversion Project (Note 9)                          | -                             | 349,670             | -            | 349,670      | 403,143        |
| Steward Obligation Project (Note 9)                       |                               | 188,810             | -            | 188,810      | 104,057        |
|   | 646,363,823                   | 1,376,864           | 7,559,308    | 655,299,995  | 1,307,085,226  |
| Excess of revenue over expenditures before the undernoted | 1,714,416                     | -                   | 2,281,804    | 3,996,220    | 3,895,573      |
| Federal gas tax - administration fee surplus distribution |                               |                     |              |              | 8,794,577      |
| Excess (deficiency) of revenue over expenditures          | \$ 1,714,416                  | \$                  | \$ 2,281,804 | \$ 3,996,220 | \$ (4,899,004) |

The accompanying notes are an integral part of these financial statements.

# Association of Municipalities of Ontario Statement of Changes in Net Assets

| For the year ended December 31                                |                  |                       | 2020         | 2019         |
|---|------------------|-----------------------|--------------|--------------|
|   | Restricted Funds | Unrestricted<br>Funds | Total        | Total        |
| Balance, beginning of year                                    | \$ 5,770,491     | \$ 5,380,598          | \$11,151,089 | \$16,050,093 |
| Excess (deficiency) of revenue over expenditures for the year | 1,714,416        | 2,281,804             | 3,996,220    | (4,899,004)  |
| Balance, end of year  | \$ 7,484,907     | \$ 7,662,402          | \$15,147,309 | \$11,151,089 |

The accompanying notes are an integral part of these financial statements.

# Association of Municipalities of Ontario Statement of Cash Flows

| For the year ended December 31   | 2020  | 2019  |
|--|---|---|
| Cash provided by (used in)   |   |   |
| Operations  Excess (deficiency) of revenue over expenditures  Adjustment required to reconcile excess (deficiency) of revenue over expenditures with net cash provided by operating activities               | \$<br>3,996,220   | \$<br>(4,899,004)   |
| Amortization of property and equipment   | 45,912  | 69,162  |
| Changes in non-cash working capital balances Accounts receivable Prepaid expenses Accounts payable and accrued liabilities Deferred revenue Deferred contributions - projects Deferred contributions - other | (1,533,152)<br>(45,080)<br>867,354<br>13,600<br>443,702<br>27,347 | (203,836)<br>52,752<br>(123,872)<br>(33,386)<br>(1,615,767)<br>32,322 |
|  | 3,815,903   | (6,721,629)   |
| Investing activities Purchase of property and equipment Redemption (purchase) of investments   | (31,950)<br>(3,599,276)   | (51,658)<br>6,071,377   |
|  | (3,631,226)   | 6,019,719   |
| Increase (decrease) increase in cash   | 184,677   | (701,910)   |
| Cash, beginning of year  | 310,959   | 1,012,869   |
| Cash, end of year  | \$<br>495,636   | \$<br>310,959   |

The accompanying notes are an integral part of these financial statements.

### **December 31, 2020**

#### 1. Basis of Presentation

Association of Municipalities of Ontario ("AMO") is a not-for-profit organization incorporated, without share capital, under Letters Patent on May 11, 1990 under the Corporations Act (Ontario). The mandate of AMO is to promote, support and enhance strong and effective municipal government in Ontario.

As a not-for-profit organization, AMO is exempt from income taxes provided certain requirements of the Income Tax Act (Canada) are met.

### 2. Significant Accounting Policies

These financial statements have been prepared in accordance with Canadian accounting standards for not-for-profit organizations. Accounting standards for not-for-profit organizations require entities to select policies appropriate for their circumstances from choices provided in the specific standards. The following are details of the choices selected by AMO and applied in these financial statements.

#### **Funds**

The Restricted funds represent the Federal Gas Tax and Main Street Revitalization programs, which include grants which have specific external restrictions placed on their use by the funder.

The General funds account for AMO's operations and reports unrestricted and externally restricted resources without a specific fund that are not included in the Restricted funds.

### **Use of Estimates**

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the year. Actual results could differ from those estimates.

### **Investment in Subsidiaries**

Local Authority Services ("LAS") is a wholly owned subsidiary of AMO. The investment in LAS is stated at cost. A financial summary of LAS is presented and disclosed in Note 5.

Municipal Employer Pension Centre of Ontario ("MEPCO") is controlled by AMO. A financial summary of MEPCO is presented and disclosed in Note 5.

### **December 31, 2020**

### 2. Significant Accounting Policies (continued)

### **Financial Instruments**

Financial instruments are recorded at fair value when acquired or issued. In subsequent periods, financial instruments are reported at cost or amortized cost less impairment. Financial assets are tested for impairment when changes in circumstances indicate the asset could be impaired. Transaction costs incurred on the acquisition, sale or issue of financial instruments are expensed for those items remeasured at fair value at each statement of financial position date and charged to the financial instrument for those measured at amortized cost.

### **Revenue Recognition**

AMO follows the restricted fund method for all externally restricted contributions. Under the restricted fund method, externally restricted contributions of the restricted funds are recognized as revenue in the year of receipt. Externally restricted contributions of the general funds are deferred until the year in which the related expenses are incurred.

Unrestricted contributions are recognized as revenue when the amount is reasonably estimated and collection is reasonably assured.

Membership and administration and occupancy fees are recognized as revenue in the period to which the fees relate.

Conferences and seminar revenue is recognized in the period in which the event occurs, or the service is provided.

Fees received in advance of the period to which they relate are recorded as deferred revenue in the statement of financial position.

Investment income is recognized as revenue in the period it is earned.

Government subsidies are recorded as revenue in the year in which the related expenditures are incurred.

### **Property and Equipment**

Property and equipment are recorded at cost less accumulated amortization. Amortization is provided on a straight-line basis over the assets' estimated useful lives as follows:

Computer hardware - 4 years straight-line Furniture and fixtures - 5 years straight-line

### **December 31, 2020**

### 2. Significant Accounting Policies (continued)

### Pension

AMO makes contributions on behalf of its employees to Ontario Municipal Employees Retirement System ("OMERS"), which is a multi-employer pension plan. The Plan is a defined benefit plan which specifies the amount of retirement benefit to be received by the employees based on the length of service and rates of pay. As the amount AMO is obligated to contribute under the Plan is not quantifiable, the accounting, presentation and disclosures that would otherwise be required are not determinable. Due to this fact, AMO follows the standards for a defined contribution plan, the details of which are disclosed in Note 13. The amounts contributed are expensed.

### 3. Related Party Transactions

Included in accounts receivable are amounts due from related parties as follows:

|                      | 2020                    |    | 2019                       |
|----------------------|-------------------------|----|----------------------------|
| LAS<br>MEPCO<br>ROMA | \$<br>189,073<br>29,004 | \$ | 158,164<br>22,093<br>5,824 |

These amounts are unsecured, repayable on demand and are non-interest bearing.

Included in administration and occupancy fees are administration and occupancy fees charged to:

|                      | <br>2020                            |    | 2019                         |  |
|----------------------|-------------------------------------|----|------------------------------|--|
| LAS<br>MEPCO<br>ROMA | \$<br>849,714<br>466,744<br>104,461 | \$ | 775,108<br>468,865<br>98.194 |  |
| ROMA                 | 104,461                             |    | 98,194                       |  |

These transactions are measured at the exchange amount, which is the amount of consideration established and agreed to by the related parties.

| 4. | Investments   |    |            |                  |
|----|---|----|------------|------------------|
|    |   | _  | 2020       | <br>2019         |
|    | One Investment High Interest Savings Account (HISA) bearing interest at bank prime rate less 1.535% |    |            |                  |
|    | (2019 - bank prime rate less 1.535%).   | \$ | 16,486,697 | \$<br>12,887,421 |

### **December 31, 2020**

### 5. Subsidiaries

### Local Authority Services ("LAS")

LAS is a wholly owned subsidiary of AMO. The mandate of LAS is to work with municipalities, their agencies, boards and commissions, as well as other organizations of Ontario's broader public sector to assist them in reducing their expenditures and to increase their levels of non-tax revenues through the principle of joint or cooperative procurement efforts.

LAS has not been consolidated in AMO's financial statements. Financial statements of LAS are available on request. A financial summary of LAS as at December 31, 2020 and 2019 and for the years then ended is as follows:

|  | _  | 2020                     | 2019                           |
|--|----|--------------------------|--------------------------------|
| Financial position<br>Total assets<br>Total liabilities  | \$ | 14,331,674<br>3,951,927  | \$<br>13,426,589<br>3,442,054  |
| Net assets   | \$ | 10,379,747               | \$<br>9,984,535                |
| Net assets comprise:   |    |                          |                                |
| Internally restricted Unrestricted   | \$ | 5,592,229<br>4,787,518   | \$<br>5,810,183<br>4,174,352   |
|  | \$ | 10,379,747               | \$<br>9,984,535                |
| Results of operations Total revenue Total expenditures   | \$ | 25,535,980<br>24,390,768 | \$<br>28,153,144<br>26,680,165 |
| Excess of revenue over expenditures before undernoted item Distribution of natural gas program surplus |    | 1,145,212<br>(750,000)   | 1,472,979<br>(2,000,000)       |
| Excess (deficiency) of revenue over expenditures   | \$ | 395,212                  | \$<br>(527,021)                |
| Cash provided by (used in) Operating activities Investing activities                                   | \$ | 220,505<br>(24,769)      | \$<br>(3,332,072)<br>65,117    |
| Net change in cash   | \$ | 195,736                  | \$<br>(3,266,955)              |

### **December 31, 2020**

### 5. Subsidiaries (continued)

Municipal Employer Pension Centre Ontario ("MEPCO")

AMO is the only member of MEPCO. The mandate of MEPCO is to fulfill the obligations of the Association and others under the Ontario Municipal Employees Retirement Systems Act, 2006.

MEPCO has not been consolidated in AMO's financial statements. Financial statements of MEPCO are available on request. A financial summary of MEPCO as at December 31, 2020 and 2019 and for the years then ended is as follows:

|  | 2020 |                    | 2019                     |
|--|------|--------------------|--------------------------|
| Financial position Total assets Total liabilities                    | \$   | 970,111<br>43,146  | \$<br>931,601<br>46,033  |
| Net assets   | \$   | 926,965            | \$<br>885,568            |
| Net assets comprise: Internally restricted Unrestricted              | \$   | 767,441<br>159,524 | \$<br>767,441<br>118,127 |
|  | \$   | 926,965            | \$<br>885,568            |
| Results of operations Total revenue Total expenditures               | \$   | 643,957<br>602,560 | \$<br>637,905<br>628,682 |
| Excess of revenue over expenditures                                  | \$   | 41,397             | \$<br>9,223              |
| Cash provided by (used in) Operating activities Investing activities | \$   | 25,315<br>(40,182) | \$<br>4,625<br>(28,442)  |
| Net change in cash   | \$   | (14,867)           | \$<br>(23,817)           |

### **December 31, 2020**

### 6. Property and Equipment

|   |    |                     |    | 2020                          |    |                     |    | 2019                        |
|---|----|---------------------|----|-------------------------------|----|---------------------|----|-----------------------------|
| _   |    | Cost                |    | Accumulated Cost Amortization |    | Cost                | -  | Accumulated<br>Amortization |
| Computer hardware<br>Furniture and fixtures | \$ | 1,352,395<br>66,336 | \$ | 1,287,487<br>53,872           | \$ | 1,320,445<br>66,336 | \$ | 1,246,970<br>48,477         |
|   | \$ | 1,418,731           | \$ | 1,341,359                     | \$ | 1,386,781           | \$ | 1,295,447                   |
| Net book value                              |    |                     | \$ | 77,372                        |    |                     | \$ | 91,334                      |

### 7. Affiliate

### Rural Ontario Municipal Association ("ROMA")

A number of AMO's Board members serve on ROMA's Board of Directors. ROMA brings the rural perspective to the policy work of AMO, focusing on matters which affect rural communities so that they are brought to the attention of provincial and federal governments.

ROMA has not been consolidated in AMO's financial statements. Financial statements of ROMA are available on request. A financial summary of ROMA as at December 31, 2020 and 2019 and for the years then ended is as follows:

|  | _       | 2020                 |    | 2019                 |  |
|--|---------|----------------------|----|----------------------|--|
| Financial position<br>Total assets<br>Total liabilities              | \$<br>  | 1,061,320<br>317,987 | \$ | 1,278,163<br>722,199 |  |
| Net assets   | \$      | 743,333              | \$ | 555,964              |  |
| Results of operations Total revenue Total expenditures               | \$<br>  | 959,412<br>772,043   | \$ | 831,901<br>726,150   |  |
| Excess of revenue over expenditures                                  | \$      | 187,369              | \$ | 105,751              |  |
| Cash provided by (used in) Operating activities Investing activities | \$<br>— | (162,082)<br>197,567 | \$ | 274,542<br>(305,842) |  |
| Net change in cash   | \$      | 35,485               | \$ | (31,300)             |  |

### **December 31, 2020**

### 8. Accounts Payable and Accrued Liabilities

Included in accounts payable and accrued liabilities are amounts payable to the government of \$890,834 (2019 - \$27,768).

### 9. Deferred Contributions - Projects

Deferred contributions – projects are amounts received from parties to carry out specific projects. Funds are recognized as revenue in the period in which the related expenses are incurred. If amounts are not expended, amounts may be refundable.

|   | Balance<br>beginning<br>of year | Received<br>/reallocated<br>in the year |    | Disbursed<br>and<br>recognized<br>in the year | Balance<br>end of<br>year |
|---|---------------------------------|---|----|---|---------------------------|
| Community School Alliance<br>Continuous Improvement   | \$<br>34,316                    | \$<br>2,748                             | \$ | -   | \$<br>37,064              |
| Fund project (CIF)                                    | 60,413                          | 600,352                                 |    | 383,434                                       | 277,331                   |
| Waste Diversion Project                               | 338,314                         | 650,000                                 |    | 349,670                                       | 638,644                   |
| Waste Diversion Project                               |                                 |   |    |   |                           |
| Wind-up   | 200,000                         | -                                       |    | -   | 200,000                   |
| Steward Obligation Project Main Street Revitalization | 31,179                          | 350,000                                 |    | 188,810                                       | 192,369                   |
| Fund Project  | 1,209,887                       | -                                       |    | 237,484                                       | 972,403                   |
| 2020  | \$<br>1,874,109                 | \$ 1,603,100                            | 9  | 1,159,398                                     | \$<br>2,317,811           |
| 2019  | \$<br>3,489,876                 | \$ 688,726                              | Ç  | 5 2,304,493                                   | \$<br>1,874,109           |

### **December 31, 2020**

### 10. Deferred Contributions - Other

Deferred contributions – other represent unspent resources for specific projects which must be approved by the various groups/organizations. Changes in the deferred contributions – other balance are as follows:

|  | Balance<br>beginning<br>of year | /re | Received<br>allocated<br>i the year | re | isbursed<br>and<br>cognized<br>the year | Balance<br>end of<br>year |
|--|---------------------------------|-----|-------------------------------------|----|---|---------------------------|
| Regional/Single Tier Caucus<br>Youth Engagement<br>Initiative Fund | \$<br>8,236<br>66,374           | \$  | 1,000                               | \$ | -<br>5,496                              | \$<br>8,236<br>61,878     |
| Training and development  2020                                     | \$<br>113,773<br>188,383        | \$  | 31,843<br><b>32,843</b>             | \$ | 5,496                                   | \$<br>145,616<br>215,730  |
| 2019   | \$<br>156,061                   | \$  | 32,322                              | \$ | -                                       | \$<br>188,383             |

### 11. Restricted Funds

### Federal gas tax program

On June 17, 2005, the Government of Canada, the Province of Ontario, AMO and the City of Toronto signed an agreement setting out new revenue sharing arrangements for federal gas tax revenues for investment in municipal infrastructure. AMO administers the fund on behalf of the federal government for all municipalities except Toronto. The agreement resulted in funds of \$1.453 billion flowing to municipalities from 2005 to 2010. Under the Agreement, AMO received 1% of the amounts received and distributed to administer the funds. In 2009, the agreement was extended with an additional \$2.361 billion of funds flowing to municipalities over the period 2010-2014. As part of the extended agreement, the administration fee was reduced to 0.5% to better reflect the related costs. At December 31, 2013, AMO had accumulated \$20.692 million in surplus administration funds primarily related to 2005 to 2010.

In 2014, the program was made permanent using a ten-year agreement model with a midterm review. \$3.849 billion flowed to municipalities for 2014-2018 based on 2011 population data with AMO continuing to receive 0.5% of the amounts it received to administer the funds. In 2014, the AMO Board of Directors decided to establish a restricted reserve to hold \$5 million for wind up of the program and to distribute the balance of \$15,692,043 in surplus administration funds accumulated up to December 31, 2013 to all municipalities (except Toronto) on a per capita basis – in keeping with how funds are allocated under the agreement - using the 2006 population data from Statistics Canada. In 2018, allocations for 2019-2023 were confirmed to flow to Ontario municipalities based on 2016 population data.

### **December 31, 2020**

### 11. Restricted Funds (continued)

Federal gas tax program (continued)

In 2019, there was a one-time doubling of the funds by the Government of Canada. Also in 2019, AMO distributed \$12,044,284 in surplus administration fees. The \$3,249,707 administration fee AMO is not taking for the doubling of the funds in 2019 was included in that amount. Separately, per the Federal Gas Tax Business Plan, \$3.5 million was placed in a reserve account. In 2020, all payments were made to the Ontario municipalities based on the allocations confirmed for 2019-2023.

### 12. Capital Disclosures

The capital structure of AMO consists of restricted and unrestricted net assets. The unrestricted funds include a provision for a six month allowance should it become necessary to wind up the Association. The Association manages its capital and makes adjustments to it in light of economic conditions and the risk characteristics of the underlying assets.

AMO's main objective when managing capital is to safeguard its ability to continue as a going concern, so that it can continue to provide the appropriate level of services to the municipalities of Ontario. AMO is subject to externally imposed capital requirements for the Federal gas tax and Main Street revitalization programs and the restricted funds included in the General funds. These funds are invested and administered according to these requirements.

### 13. Pension Plan

During 2020, AMO contributed \$582,783 (2019 - \$530,241) to OMERS. Of the amount contributed, \$124,439 (2019 - \$104,173) related to employees who worked for AMO's subsidiary, LAS.

### **December 31, 2020**

### 14. Allocation of Expenses

Salaries and benefits are allocated based on the percentage of time spent by staff for each program. Expenses such as rent and information technology costs are allocated based on the percentage of the work performed for each program.

Expenses allocated to various funds were as follows:

|  |                            |                            |                    | 2020                          |
|--|----------------------------|----------------------------|--------------------|-------------------------------|
|  | Federal gas<br>tax program | Main Street revitalization | CIF                | Waste<br>Diversion<br>Project |
| Salaries and benefits<br>Administration expenses | \$ 1,099,766<br>239,156    | \$ 197,755<br>14,028       | \$<br>362,822<br>- | \$<br>215,446<br><u>-</u>     |
|  | \$ 1,338,922               | \$ 211,783                 | \$<br>362,822      | \$<br>215,446                 |
|  |                            |                            |                    | 2019                          |
|  | Federal gas<br>tax program | Main Street revitalization | CIF                | Waste<br>Diversion<br>Project |
| Salaries and benefits<br>Administration expenses | \$ 1,019,243<br>274,566    | \$ 284,920<br>13,766       | \$<br>451,367<br>- | \$<br>221,124<br>-            |
|  | \$ 1,293,809               | \$ 298,686                 | \$<br>451,367      | \$<br>221,124                 |

### 15. Commitments

Minimum annual payments payable under the terms of operating leases for office space for the next three years are as follows:

| 2021<br>2022<br>2023 | \$<br>236,082<br>236,082<br>236,082 |
|----------------------|-------------------------------------|
|                      | \$<br>708,246                       |

### **December 31, 2020**

### 16. Financial Instruments Risks

### Interest rate risk

Interest rate risk is the risk that the fair value or future cash flows from a financial instrument will fluctuate because of market changes in interest rates. AMO is exposed to interest rate risk on its investments.

### Liquidity risk

Liquidity risk is the risk that AMO will encounter difficulty in meeting the obligations associated with its financial liabilities. AMO is exposed to this risk mainly in respect of its accounts payable and accrued liabilities.

AMO reduces exposure to liquidity risk by ensuring that it maintains adequate cash reserves to pay its creditors.

### Credit risk

Credit risk is the risk that one party to a financial instrument will cause a financial loss for the other party by failing to discharge an obligation. AMO's main credit risks relate to its accounts receivable and investments. Based on creditworthiness of AMO's counter parties, no allowance for doubtful accounts is required.

It is management's opinion that AMO is not exposed to significant interest rate, liquidity or credit risk arising from its financial instruments.

### 17. COVID-19

On March 11, 2020, the World Health Organization declared the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally.

AMO had to cancel its in person conference and hold its annual conference virtually. AMO applied for the Canada Emergency Wage Subsidy ("CEWS") in the amount of \$1,467,239 (2019 - \$Nil) and Canada Emergency Rent Subsidy ("CERS") in the amount of \$78,815 (2019 - \$Nil) from the Government of Canada, all recorded in accounts receivable and government subsidies revenue at year end. Management has determined that AMO does not have an obligation to repay the Government of Canada for these subsidies as they have determined that AMO has met all applicable eligibility criteria.

There could be further impacts on AMO from COVID-19 that could affect the timing and amounts recognized in AMO's financial results. The full potential impact of the ongoing pandemic on AMO is not known at this time.

### 18. Comparative Figures

Certain comparative figures have been reclassified to conform with the financial statement presentation adopted in the current year.



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