



**Minister of Finance | Ministre des Finances**  
**PETER BETHLENFALVY**

November 9, 2022

Dear Head of Council:

I am writing to provide details on 2023 funding allocations under the Ontario Municipal Partnership Fund (OMPF). We are announcing allocations now as we know that municipalities need this information to support municipal budget planning.

Our government recognizes the importance of the OMPF for many of Ontario's communities. We are committed to working in partnership with municipalities to build and strengthen our province. That is why our government has been increasing ongoing support to municipalities for example through the doubling of the Ontario Community Infrastructure Fund (OCIF) and the introduction of the Northern Ontario Resource Development Support (NORDS) program.

Within the context of this increasing provincial support to municipalities, the government is maintaining both the overall structure of the OMPF and the program envelope at \$500 million for 2023. The program will also continue to be responsive to changing municipal circumstances through annual data updates and related adjustments.

As in prior years, transitional assistance will ensure that the 2023 funding guarantee for municipalities in northern Ontario will be at least 90 per cent of their 2022 OMPF allocation. Municipalities in southern Ontario will receive at least 85 per cent of their 2022 OMPF allocation.

The Ministry of Finance's Provincial-Local Finance Division will be providing your municipal treasurers and clerk-treasurers with further details on the 2023 OMPF. This information and other supporting materials are also available online at [ontario.ca/document/2023-ontario-municipal-partnership-fund](https://ontario.ca/document/2023-ontario-municipal-partnership-fund).

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Maintaining a close relationship with our municipal partners remains critical as we continue to build Ontario's economy during this time of economic uncertainty. I look forward to our continued collaboration in supporting strong, thriving communities across the province.

Sincerely,

*Original signed by*

The Honourable Peter Bethlenfalvy  
Minister of Finance

c.c. The Honourable Steve Clark, Minister of Municipal Affairs and Housing

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Toronto, ON M7A 1Y7



November 9, 2022

Dear Treasurer/Clerk-Treasurer:

In the November 9 letter to Heads of Council, the Minister of Finance announced the 2023 Ontario Municipal Partnership Fund (OMPF) municipal allocations. I am writing to provide you with additional information regarding your 2023 municipal OMPF allocation.

We are pleased to advise that your municipality will benefit from an increase in OMPF funding compared to 2022.

The details specific to your municipality's 2023 allocation are also outlined in the attached *2023 OMPF Allocation Notice and Inserts*.

## **2023 OMPF**

For 2023, the government is maintaining the overall structure and \$500 million program envelope of the OMPF, while ensuring that the program continues to be responsive to municipal circumstances. This means the core grant components of the program and Transitional Assistance will provide support as outlined below:

- The **Assessment Equalization Grant** component will provide \$149 million to support municipalities with limited property assessment.
- The **Rural Communities Grant** component will provide \$154 million in recognition of the challenges of rural municipalities, including rural farming communities.
- The **Northern Communities Grant** component will provide \$89 million in recognition of the challenges of northern municipalities.
- The **Northern and Rural Fiscal Circumstances Grant** component will provide \$93 million to support northern and rural municipalities with the more challenging fiscal circumstances.
- Consistent with prior years, **Transitional Assistance** will ensure that municipalities in northern Ontario receive at least 90 per cent of their 2022 OMPF

allocation, and municipalities in southern Ontario receive at least 85 per cent. Municipalities in all regions of the province with the most challenging fiscal circumstances will continue to have their funding enhanced up to 100 per cent of the prior year's allocation.

Additional information on the 2023 OMPF can be found in the accompanying supporting materials.

## **2023 OMPF – SUPPORTING MATERIAL**

To assist municipalities in understanding the OMPF and their individual 2023 allocations, the Ministry of Finance has prepared detailed and customized supporting documentation:

- A.** 2023 OMPF Allocation Notice and Inserts
- B.** 2023 OMPF Technical Guide
- C.** Municipal Workbooks

### ***A. 2023 OMPF Allocation Notice and Inserts***

The *OMPF Allocation Notice and Insert* outline individual municipal OMPF allocations by grant component, and also provide a summary of key data inputs for 2023. Your municipality's 2023 funding allocation is noted on line A.

### ***B. 2023 OMPF Technical Guide***

The *2023 OMPF Technical Guide* provides information with respect to individual grant thresholds, parameters and data sources.

### ***C. 2023 Municipal Workbooks***

The *2023 OMPF Workbook and the 2023 Northern and Rural Municipal Fiscal Circumstances Index (MFCI) Workbook* (if applicable) provide detailed calculations of the 2023 OMPF grant components, and the determination of the Northern and Rural MFCI, as well as outline all underlying data elements.

These workbooks will be provided electronically to municipal treasurers and clerk-treasurers in the coming weeks.

The *2023 OMPF Technical Guide*, as well as individual municipal *OMPF Allocation Notices*, are also available electronically on the Ministry's website:

<https://www.ontario.ca/document/2023-ontario-municipal-partnership-fund/treasurerclerk-treasurer-letter>

## **2023 PAYMENT SCHEDULE**

The *2023 Cash Flow Notice* identifies your municipality's quarterly payment schedule. Payments will be processed at the end of January, April, July, and October 2023. Payments are subject to holdback pending the submission of OMPF reporting requirements.

## **2023 REPORTING OBLIGATIONS**

Municipalities are required to submit their 2022 Financial Information Return (FIR) to the Ministry of Municipal Affairs and Housing (MMAH) by **May 31, 2023**.

The Ministry understands that providing details related to your OMPF allocation in a timely manner helps to support your budget planning process. In order to continue to support timely communication of OMPF allocations, the Ministry is requesting that municipalities submit their 2023 tax rates through the Online Property Tax Analysis (OPTA) system or to MMAH by **August 31, 2023**.

Payments for municipalities that do not meet these reporting obligations may be subject to holdback, beginning with the 2023 fourth quarterly payment, until these documents have been filed.

If you require additional information regarding the OMPF, you may e-mail your inquiries and contact information to: [info.ompf@ontario.ca](mailto:info.ompf@ontario.ca).

In closing, we would like to thank you for your ongoing partnership. We look forward to continuing to work with you on the OMPF.

Sincerely,

*Original signed by*

Mary Iannaci  
Assistant Deputy Minister (A)  
Provincial-Local Finance Division

- c. Caspar Hall  
Assistant Deputy Minister  
Local Government Division  
Ministry of Municipal Affairs and Housing

Hannah Evans  
Assistant Deputy Minister  
Municipal Services Division  
Ministry of Municipal Affairs and Housing

**2023 Allocation Notice****Town of Shelburne**

2221

County of Dufferin

In 2023, the Province is providing the Town of Shelburne with \$445,600 in funding through the OMPF, which is the equivalent of \$146 per household.

<b>A Total 2023 OMPF</b>	<b>\$445,600</b>
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1. Assessment Equalization Grant Component	-
2. Northern Communities Grant Component	-
3. Rural Communities Grant Component	\$402,800
4. Northern and Rural Fiscal Circumstances Grant Component	\$42,800
5. Transitional Assistance	-

**B Key OMPF Data Inputs**

1. Households	3,051
2. Total Weighted Assessment per Household	\$364,715
3. Rural and Small Community Measure (RSCM)	100.0%
4. Farm Area Measure (FAM)	n/a
5. Northern and Rural Municipal Fiscal Circumstances Index (MFCI)	1.4
6. 2023 Guaranteed Level of Support	85.0%
7. 2022 OMPF	\$426,700

*Note: See line item descriptions on the following page.*

**2023 Allocation Notice****Town of Shelburne**

2221

County of Dufferin

**2023 OMPF Allocation Notice - Line Item Descriptions**

<b>A</b>	Sum of 2023 OMPF grant components and Transitional Assistance, which are described in the 2023 OMPF Technical Guide. This document can be accessed at: <a href="https://www.ontario.ca/document/2023-ontario-municipal-partnership-fund/technical-guide">https://www.ontario.ca/document/2023-ontario-municipal-partnership-fund/technical-guide</a>
<b>A5</b>	If applicable, reflects the amount of transitional support provided to assist the municipality in adjusting to year-over-year funding changes. See the enclosed Transitional Assistance Calculation Insert for further details.
<b>B1</b>	Based on the 2022 returned roll from the Municipal Property Assessment Corporation (MPAC).
<b>B2</b>	Refers to the total assessment for a municipality weighted by the tax ratio for each class of property (including payments in lieu of property taxes retained by the municipality) divided by the total number of households.
<b>B3</b>	Represents the proportion of a municipality's population residing in rural areas and/or small communities. For additional information, see the 2023 OMPF Technical Guide, Appendix A.
<b>B4</b>	Represents the percentage of a municipality's land area comprised of farm land. Additional details regarding the calculation of the Farm Area Measure are provided in the 2023 OMPF Technical Guide, Appendix B.
<b>B5</b>	Measures a municipality's fiscal circumstances relative to other northern and rural municipalities in the province, and ranges from 0 to 10. A lower MFCI corresponds to relatively positive fiscal circumstances, whereas a higher MFCI corresponds to more challenging fiscal circumstances. For additional information, see the enclosed MFCI Insert, and the 2023 OMPF Technical Guide, Appendix D.
<b>B6</b>	Represents the guaranteed level of support the municipality will receive through the 2023 OMPF. For additional information, see the 2023 OMPF Technical Guide.
<b>B7</b>	Line A of 2022 OMPF Allocation Notice.

*Note: Grant components and Transitional Assistance are rounded up to multiples of \$100.*



**2023 Transitional Assistance Calculation Insert****Town of Shelburne**

2221

County of Dufferin

**A 2023 OMPF Transitional Assistance (Line B2 - Line B1, if positive)****n/a**

*As the municipality's 2023 OMPF identified on line B1 exceeds the guaranteed support identified on line B2, Transitional Assistance is not required.*

**B Supporting Details**

<b>1. Sum of 2023 OMPF Grant Components (excluding Transitional Assistance)</b>	<b>\$445,600</b>
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<b>2. 2023 Guaranteed Support (Line B2a x Line B2b)</b>	<b>\$362,700</b>
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a. 2022 OMPF	\$426,700
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b. 2023 Guaranteed Level of Support	85.0%
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*Note: See line item descriptions on the following page.*

**2023 Transitional Assistance Calculation Insert****Town of Shelburne**

2221

County of Dufferin

**2023 Transitional Assistance Calculation Insert - Line Item Descriptions**

**A** Transitional Assistance ensures that in 2023, southern municipalities will receive a minimum of 85 per cent of the support they received through the OMPF in 2022. The Town of Shelburne's 2023 OMPF exceeds their guaranteed level. As a result, Transitional Assistance is not required.

**B1** Sum of the following 2023 OMPF grant components: Assessment Equalization, Northern Communities, Rural Communities, and Northern and Rural Fiscal Circumstances Grant Components.

**B2** Guaranteed amount of funding through the 2023 OMPF.

**B2a** Line A of 2022 OMPF Allocation Notice.

**B2b** Represents the guaranteed level of support the municipality will receive through the 2023 OMPF. For additional information, see the 2023 OMPF Technical Guide.

*Note: Grant components and Transitional Assistance are rounded up to multiples of \$100.*

## 2023 Northern and Rural Municipal Fiscal Circumstances Index

## Town of Shelburne

2221

County of Dufferin

**A Northern and Rural Municipal Fiscal Circumstances Index (MFCI)****1.4**

The Northern and Rural Municipal Fiscal Circumstances Index (MFCI) measures a municipality's fiscal circumstances relative to other northern and rural municipalities in the province on a scale of 0 to 10. A lower MFCI corresponds to relatively positive fiscal circumstances, whereas a higher MFCI corresponds to more challenging fiscal circumstances.

The Northern and Rural MFCI is determined based on six indicators that are classified as either primary or secondary, to reflect their relative importance in determining a municipality's fiscal circumstances.

The table below provides a comparison of the indicator values for the Town to the median for northern and rural municipalities.

**B Northern and Rural MFCI - Indicators**

Primary Indicators	Town of Shelburne	Median
1. Weighted Assessment per Household	\$364,715	\$289,000
2. Median Household Income	\$99,000	\$82,000
<b>Secondary Indicators</b>		
3. Average Annual Change in Assessment (New Construction)	2.8%	1.1%
4. Employment Rate	66.5%	56.0%
5. Ratio of Working Age to Dependent Population	174.8%	152.0%
6. Per cent of Population Above Low-Income Threshold	91.3%	88.0%

*Note: An indicator value that is higher than the median corresponds to relatively positive fiscal circumstances, while a value below the median corresponds to more challenging fiscal circumstances.*

Additional details regarding the calculation of the Northern and Rural MFCI are provided in the 2023 OMPF Technical Guide, as well as in the customized 2023 Northern and Rural MFCI Workbook.

*Note: See line item descriptions on the following page.*

**2023 Northern and Rural Municipal Fiscal Circumstances Index****Town of Shelburne**

2221

County of Dufferin

**2023 Northern and Rural Municipal Fiscal Circumstances Index - Line Item Descriptions**

<b>A</b>	The municipality's 2023 Northern and Rural MFCI. Additional details are provided in the municipality's customized 2023 Northern and Rural MFCI Workbook.
<b>B1</b>	Refers to the total assessment for a municipality weighted by the tax ratio for each class of property (including payments in lieu of property taxes retained by the municipality) divided by the total number of households.
<b>B2</b>	Statistics Canada's measure of median income for all private households in 2020.
<b>B3</b>	Measures the five-year (2017 - 2022) average annual change in a municipality's assessment, for example, as a result of new construction or business property closures, excluding the impact of reassessment.
<b>B4</b>	Statistics Canada's measure of number of employed persons, divided by persons aged 15 and over.
<b>B5</b>	Statistics Canada's measure of working age population (aged 15 to 64), divided by youth (aged 14 and under) and senior population (aged 65 and over).
<b>B6</b>	Statistics Canada's measure of the population in private households above the low-income threshold for Ontario compared to the total population in private households.

# Ontario Municipal Partnership Fund (OMPF) 2023 Cash Flow Notice



Town of Shelburne  
County of Dufferin

2221

<b>A</b>	<b>Total 2023 OMPF (2023 Allocation Notice, Line A)</b>	<i>See Note below</i>	<b>\$445,600</b>
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<b>B</b>	<b>2023 OMPF Quarterly Payments Schedule</b>		<b>\$445,600</b>
1.	2023 OMPF First Quarter Payment	<i>Scheduled for January 2023</i>	\$111,400
2.	2023 OMPF Second Quarter Payment	<i>Scheduled for April 2023</i>	\$111,400
3.	2023 OMPF Third Quarter Payment	<i>Scheduled for July 2023</i>	\$111,400
4.	2023 OMPF Fourth Quarter Payment	<i>Scheduled for October 2023</i>	\$111,400

**Note:** Your municipality's 2023 OMPF allocation is identified on Line A of your 2023 OMPF Allocation Notice. Please refer to the enclosed correspondence for further details.

**Ontario Municipal Partnership Fund (OMPF)**  
**2023 Cash Flow Notice**



**Town of Shelburne**  
**County of Dufferin**

2221

**2023 Cash Flow Notice - Line Item Descriptions**

A	Total 2023 OMPF allocation. See 2023 OMPF Allocation Notice, Line A.
B1 - B4	Scheduled quarterly payments in respect of the 2023 OMPF allocation. Fourth quarter payment may be subject to holdback pending submission of all 2023 and any outstanding OMPF reporting requirements. Please refer to the Reporting Obligations section of the 2023 OMPF Technical Guide.

Ministry of Finance

# ONTARIO MUNICIPAL PARTNERSHIP FUND

**2023**  
Technical Guide

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# INTRODUCTION

This guide outlines the grant parameters for the 2023 Ontario Municipal Partnership Fund (OMPF). It is intended to provide a technical overview of the funding program.

## OVERVIEW

The OMPF is the Province's main general assistance grant to municipalities.

The program primarily supports northern and rural municipalities across the province. Its objectives are to:

- recognize the challenges of northern and rural municipalities, while targeting funding to those with more challenging fiscal circumstances
- support areas with limited property assessment
- assist municipalities that are adjusting to year-over-year funding changes

## 2023 OMPF — Program Details

For 2023, the government is maintaining the overall structure and program envelope of the OMPF.

**The 2023 OMPF will provide a total of \$500 million to 389 municipalities across the province.**

The program will continue to be responsive to municipal circumstances through annual data updates and related adjustments.

Consistent with prior years, **Transitional Assistance** will continue to ensure that municipalities in northern Ontario receive at least 90 per cent of their 2022 OMPF allocation, and municipalities in southern Ontario receive at least 85 per cent.

2023 Minimum Levels of Support (Per Cent of 2022 OMPF Allocation)	
Northern Ontario	90%
Southern Ontario	85%

Municipalities in all regions of the province with the most challenging fiscal circumstances will continue to have their funding enhanced up to 100 per cent of the prior year's allocation.

## Provincial Support to Municipalities

The OMPF is being maintained in the context of increased provincial support to municipalities. For example, through the doubling of the **Ontario Community Infrastructure Fund (OCIF)** and the introduction of the **Northern Ontario Resource Development Support (NORDS)** program.

- The government has committed \$400 million annually over five years to invest in local infrastructure and asset management through the **Ontario Community Infrastructure Fund (OCIF)**. OCIF provides investment to help 424 small, rural and northern communities construct and rehabilitate roads, bridges, water and wastewater infrastructure.
- The **NORDS** program is providing up to \$15 million annually over five years to northern municipalities to support infrastructure projects.

# 2023 ONTARIO MUNICIPAL PARTNERSHIP FUND

The 2023 OMPF will provide a total of \$500 million to 389 municipalities across the province through the following core grant components and Transitional Assistance.

## **1. Assessment Equalization Grant Component — \$149 million**

Provides funding to eligible municipalities with limited property assessment.

## **2. Northern Communities Grant Component — \$89 million**

Provides funding to all northern municipalities in recognition of their unique challenges.

## **3. Rural Communities Grant Component — \$154 million**

Provides funding to rural municipalities, including targeted funding for rural farming communities, in recognition of their unique challenges.

## **4. Northern and Rural Fiscal Circumstances Grant Component — \$93 million**

Provides additional, targeted funding to northern and rural municipalities based on their fiscal circumstances.

## **5. Transitional Assistance — \$16 million**

Ensures a guaranteed level of support to municipalities based on their 2022 OMPF allocation.

*Note: Figures are rounded.*

# 2023 OMPF GRANT COMPONENTS

## 1. Assessment Equalization Grant

The Assessment Equalization Grant provides funding to eligible single- and lower-tier municipalities with limited property assessment due to lower property values and/or limited non-residential assessment.

To determine the grant amount, a total assessment differential (such as, the total municipal assessment below the provincial median per-household threshold of \$304,500) is calculated for each municipality. Single- and lower-tier municipalities receive funding based on the total assessment differential. Funding provided through this grant increases the further a municipality's total weighted assessment per household is below the provincial median.

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Every \$10,000 increment in a municipality's total assessment differential results in an additional \$28.80 in funding.

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### Example 1.1

Municipality A:

- Weighted assessment per household: \$200,000
- Assessment per household below the \$304,500 threshold:  $\$304,500 - \$200,000 = \$104,500$
- Number of households: 2,000
- Total assessment differential:  $\$104,500 \times 2,000 = \$209,000,000$

**Grant Amount:**  $\$209,000,000 / \$10,000 \times \$28.80 = \$601,920$

## 2. Northern Communities Grant

The Northern Communities Grant provides funding to all northern municipalities in recognition of the unique challenges they face.

The grant is based on the number of households, and the per-household amount is \$239.

### **Example 2.1**

Municipality A (Northern):

- Number of households: 1,300

**Grant Amount:  $1,300 \times \$239 = \$310,700$**

### 3. Rural Communities Grant

The Rural Communities Grant recognizes the unique challenges of rural municipalities and particularly those of rural farming communities.

The Rural Communities Grant provides funding to single- and lower-tier municipalities across the province based on the proportion of their population residing in rural areas and/or small communities, as measured by the Rural and Small Community Measure (RSCM).

Municipalities with an RSCM of 75 per cent or more receive \$132 per household. Municipalities with an RSCM between 25 per cent and 75 per cent receive a portion of this funding on a sliding scale. For additional information on the RSCM, see Appendix A.

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Every 5-percentage point increase in the RSCM between 25 per cent and 75 per cent results in an additional \$13.20 per household:

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Rural Communities Grant*											
RSCM (%)	25	30	35	40	45	50	55	60	65	70	75+
Per-household amount (\$)	0.00	13.20	26.40	39.60	52.80	66.00	79.20	92.40	105.60	118.80	132.00

*\*The per-household amounts above are for municipalities where 70 per cent or less of municipal land area is comprised of farm land.*

#### Example 3.1

Municipality A:

- RSCM: 80%
- Number of households: 3,000

**Grant Amount: 3,000 x \$132 = \$396,000**

Municipality B:

- RSCM: 55%
- Number of households: 3,000

**Grant Amount: 3,000 x \$79.20 = \$237,600**

## Rural municipalities where farmland represents more than 70 per cent of their land area

Per-household funding provided through the Rural Communities Grant includes an enhancement for municipalities with the highest levels of farmland (where farmland represents more than 70 per cent of municipal land area), in recognition of their particular challenges.

This funding enhancement is provided based on the Farm Area Measure (FAM), which reflects the percentage of a municipality's land area comprised of farm land (See Appendix B for further information on the FAM).

Single- and lower-tier rural municipalities with a FAM of more than 70 per cent and an RSCM of 75 per cent or greater receive funding according to the table outlined below.

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Every 2-percentage point increase in the FAM between 70 per cent and 90 per cent results in an additional \$12.00 per household:

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Rural Communities Grant for Municipalities with a FAM of more than 70 Per Cent											
FAM (%)	70	72	74	76	78	80	82	84	86	88	90+
Per-household amount (\$)	132	144	156	168	180	192	204	216	228	240	252

### Example 3.2

Municipality A (FAM < 70%):

- RSCM: 100%
- FAM: 50%
- Number of households: 3,000

**Grant Amount: 3,000 x \$132 = \$396,000**

Municipality B (FAM > 70%):

- RSCM: 100%
- FAM: 80%
- Number of households: 3,000

**Grant Amount: 3,000 x \$192 = \$576,000**

Municipality C (FAM > 90%):

- RSCM: 100%
- FAM: 93%
- Number of households: 3,000

**Grant Amount: 3,000 x \$252 = \$756,000**

## Rural municipalities with an RSCM between 25 and 75 per cent

Single- and lower-tier rural municipalities with a FAM of more than 70 per cent and an RSCM between 25 per cent and 75 per cent receive a portion of the funding according to their RSCM.

The following table provides the per-household funding for a municipality with an RSCM of 50 per cent (see Appendix C for a summary of Rural Communities Grant parameters based on the RSCM and FAM).

Rural Communities Grant for Municipalities with an RSCM of 50 Per Cent and a FAM of more than 70 Per Cent											
FAM (%)	70	72	74	76	78	80	82	84	86	88	90+
Per-household amount (\$)	66	72	78	84	90	96	102	108	114	120	126

### Example 3.3

Municipality A:

- RSCM: 50%
- FAM: 80%
- Number of households: 3,000

**Grant Amount:  $3,000 \times \$96 = \$288,000$**



## 4. Northern and Rural Fiscal Circumstances Grant

This grant is provided to municipalities eligible for funding through the Northern Communities Grant and/or Rural Communities Grant, both of which provide a fixed per-household funding amount to northern as well as single- and lower-tier rural municipalities. In addition to these fixed per-household amounts, the Northern and Rural Fiscal Circumstances Grant provides targeted support in recognition that not all northern and rural municipalities have the same fiscal circumstances.


The Northern and Rural Fiscal Circumstances Grant provides targeted funding to eligible municipalities based on their relative fiscal circumstances, as measured by the Northern and Rural Municipal Fiscal Circumstances Index (MFCI). For additional details on the Northern and Rural MFCI, see Appendix D.

In 2023, the Northern and Rural Fiscal Circumstances Grant will provide \$93 million to support northern and rural municipalities with challenging fiscal circumstances.

See Appendix E for additional information on the Northern and Rural Fiscal Circumstances Grant parameters.

### Northern and rural municipalities with an RSCM of 75 per cent or greater

Northern municipalities, as well as single- and lower-tier rural municipalities with an RSCM of 75 per cent or greater, receive funding according to their MFCI as outlined in the table below.

Northern and Rural Fiscal Circumstances Grant												
	Relatively positive circumstances						Relatively challenging circumstances					
												
MFCI	0	1	2	3	4	5	6	7	8	9	10	
Per-household amount (\$)	0	10	20	30	40	65	100	145	190	245	310	

#### Example 4.1

Municipality A (Northern):

- MFCI: 7
- Number of households: 1,200

**Grant Amount: 1,200 x \$145 = \$174,000**

## Rural municipalities with an RSCM between 25 and 75 per cent

Single- and lower-tier rural municipalities with an RSCM between 25 per cent and 75 per cent receive a portion of the per-household funding according to their RSCM.

Per-Household Funding at MFCI 4					
RSCM (%)	25	35	50	65	75
Per-household amount (\$)	0	8	20	32	40

*See Appendix E for more detailed information.*

**Example 4.2**

Municipality A (Rural):

- MFCI: 4
- RSCM: 65%
- Number of households: 1,200

**Grant Amount:  $1,200 \times \$32 = \$38,400$**

Additional municipality-specific details are provided in the customized *2023 Northern and Rural MFCI Workbooks*.

## 5. Transitional Assistance

Transitional Assistance assists municipalities in adjusting to year-over-year funding changes. This funding ensures that municipalities receive a guaranteed level of support based on their previous year's OMPF allocation.

In 2023, minimum funding guarantees have been maintained at 85 per cent for southern Ontario and 90 per cent for northern Ontario. This means that municipalities in southern Ontario will receive at least 85 per cent of their 2022 OMPF allocation and northern municipalities will receive at least 90 per cent of their 2022 OMPF allocation.

These minimum levels of support will continue to be enhanced, up to 100 per cent, for eligible northern and rural municipalities across the province with more challenging fiscal circumstances, as measured by the Northern and Rural MFCI.

2023 Municipal Funding Levels Based on Northern and Rural MFCI											
MFCI	0	1	2	3	4	5	6	7	8	9	10
Northern Ontario (%)	90.0	90.0	90.0	91.5	93.0	94.5	96.0	97.5	99.0	100	100
Southern Ontario (%)	85.0	85.0	85.0	86.0	88.0	90.0	92.5	95.0	97.5	100	100

### Example 5.1

Municipality A (Northern):

- 2022 OMPF allocation: \$250,000
- 2023 minimum level of support for northern municipality: 90%
- MFCI: 8
- 2023 enhanced guaranteed level of support for MFCI 8: 99%
- 2023 guaranteed funding amount:  $\$250,000 \times 99\% = \$247,500$
- Sum of 2023 OMPF grants prior to Transitional Assistance: \$180,000

**2023 Transitional Assistance:  $\$247,500 - \$180,000 = \$67,500$**

### Example 5.2

Municipality B (Southern Rural):

- 2022 OMPF allocation: \$350,000
- 2023 minimum level of support for southern municipality: 85%
- MFCI: 7
- 2023 enhanced guaranteed level of support for MFCI 7: 95%
- 2023 guaranteed funding amount:  $\$350,000 \times 95\% = \$332,500$
- Sum of 2023 OMPF grants prior to Transitional Assistance: \$205,000

**2023 Transitional Assistance:  $\$332,500 - \$205,000 = \$127,500$**

### Example 5.3

Municipality C (Southern Urban):

- 2022 OMPF allocation: \$250,000
- 2023 minimum level of support for southern municipality: 85%
- MFCI: n/a
- 2023 guaranteed funding amount:  $\$250,000 \times 85\% = \$212,500$
- Sum of 2023 OMPF grants prior to Transitional Assistance: \$125,000

**2023 Transitional Assistance:  $\$212,500 - \$125,000 = \$87,500$**

# IMPLEMENTATION

OMPF allocations are announced annually in time to support the municipal budget planning process, and payments are issued in quarterly installments to municipalities. All OMPF allocations are provided to municipalities as unconditional grants.

The Ministry of Finance calculates OMPF municipal allocations based on a defined set of data elements (see Appendix F).

## Municipal Workbooks

In order to assist municipalities in better understanding the 2023 program, the Ministry of Finance has developed a customized set of municipal workbooks for each municipality. These include:

- *2023 Ontario Municipal Partnership Fund Workbook*
- *2023 Northern and Rural Municipal Fiscal Circumstances Index Workbook*

The workbooks provide municipality-specific details and are shared electronically with municipal treasurers and clerk-treasurers.

## 2023 Reporting Obligations

Municipalities are required to submit their 2022 Financial Information Return (FIR) to the Ministry of Municipal Affairs and Housing (MMAH) by **May 31, 2023**.

The Ministry understands that providing details related to municipalities' OMPF allocations in a timely manner is an important part of the municipal budget planning process. In order to continue to support the timely communication of OMPF allocations, the Ministry is requesting that municipalities submit their 2023 tax rates through the Online Property Tax Analysis (OPTA) system or to MMAH by **August 31, 2023**. Failure to meet these deadlines may result in the withholding of OMPF payments until these documents have been submitted.

*Note that the timelines identified above may be subject to revision by the Ministry.*

## ADDITIONAL INFORMATION

This Technical Guide and other 2023 OMPF supporting materials are posted online at:

[www.ontario.ca/document/2023-ontario-municipal-partnership-fund](http://www.ontario.ca/document/2023-ontario-municipal-partnership-fund)

[www.ontario.ca/fr/document/fonds-de-partenariat-avec-les-municipalites-de-lontario-de-2023](http://www.ontario.ca/fr/document/fonds-de-partenariat-avec-les-municipalites-de-lontario-de-2023)

For additional information regarding 2023 OMPF allocations or for other general inquiries about the program, email your inquiry and contact information to: [info.ompf@ontario.ca](mailto:info.ompf@ontario.ca)

### Municipal Services Offices at the Ministry of Municipal Affairs and Housing

Alternatively, municipalities may also contact their local Municipal Services Office of the Ministry of Municipal Affairs and Housing (MMAH) who can assist in directing their inquiry:

Municipal Services Offices: Ministry of Municipal Affairs and Housing	
<b>CENTRAL:</b> 777 Bay Street, 13th Floor Toronto ON M7A 2J3	General Inquiry: (416) 585-6226 Toll Free: 1-800-668-0230 Fax: (416) 585-6882 Email: <a href="mailto:MSOC.Admin@ontario.ca">MSOC.Admin@ontario.ca</a>
<b>EASTERN:</b> Rockwood House, 8 Estate Lane Kingston ON K7M 9A8	General Inquiry: (613) 545-2100 Toll Free: 1-800-267-9438 Fax: (613) 548-6822 Email: <a href="mailto:MSO-E@ontario.ca">MSO-E@ontario.ca</a>
<b>NORTH (SUDBURY):</b> 159 Cedar Street, Suite 401 Sudbury ON P3E 6A5	General Inquiry: (705) 564-0120 Toll Free: 1-800-461-1193 Email: <a href="mailto:MSONorth@ontario.ca">MSONorth@ontario.ca</a>
<b>NORTH (THUNDER BAY):</b> 435 James St. S., Suite 223 Thunder Bay ON P7E 6S7	General Inquiry: (807) 475-1651 Toll Free: 1-800-465-5027 Email: <a href="mailto:MSONorth@ontario.ca">MSONorth@ontario.ca</a>
<b>WESTERN:</b> 659 Exeter Road, 2nd Floor London ON N6E 1L3	General Inquiry: (519) 873-4020 Toll Free: 1-800-265-4736 Email: <a href="mailto:MSO-SW@ontario.ca">MSO-SW@ontario.ca</a>

# APPENDICES

## Appendix A: Rural and Small Community Measure

The Rural and Small Community Measure (RSCM) represents the proportion of a municipality's population residing in rural areas and/or small communities. This approach recognizes that some municipalities include a mix of rural and non-rural areas.

The measure is based on Statistics Canada data and is calculated as follows:

1. Statistics Canada divides municipalities into small geographic areas, typically less than a few hundred residents.
2. These areas are classified by Statistics Canada as rural areas or small communities if they meet one of the following conditions:
  - They have a population density of less than 400 per square kilometre.
  - They have a population density of greater than 400 per square kilometre but cannot be grouped with other adjacent areas (each also with a population density of greater than 400 per square kilometre), to produce a total population concentration greater than 1,000.
  - They are not economically integrated with a population centre of greater than 10,000 (see table below).
3. The RSCM is determined by calculating the proportion of a municipality's population residing in areas that are classified as either rural or a small community.

OMPF calculations incorporate a minor adjustment to Statistics Canada's classification of "small community." This adjustment provides a transition between the small community and urban centre classification for areas with a population between 10,000 and 12,500 and is made on a sliding scale:

Percentage of Area Population Included as a Small Community						
Area population	10,000	10,500	11,000	11,500	12,000	12,500
Percentage (%)	100	80	60	40	20	0

## Appendix B: Farm Area Measure

The Farm Area Measure (FAM) represents the percentage of a municipality's land area comprised of farm land. The measure was introduced in the 2016 OMPF in response to feedback from some municipalities that the OMPF should recognize the variation in farm land across the province.

The FAM is calculated as follows:

$$\frac{\text{Farm Land Area}}{\text{Municipal Land Area}} = \text{Farm Area Measure}$$

A municipality's FAM is determined using the following components:

1. **Farm Land Area**, which is equal to acres of land for properties in the farm property tax class, as of December 31<sup>st</sup>, 2021.
  - a. The Ministry of Agriculture, Food and Rural Affairs (OMAFRA) administers the application process for the farm property tax class and is responsible for reviewing eligibility criteria before a property can be placed in the farm property tax class. These criteria include:
    - The property must be assessed and valued as farm land by the Municipal Property Assessment Corporation (MPAC).
    - The farming business generates at least \$7,000 in Gross Farm Income (GFI) per year.
    - The farming business has a valid Farm Business Registration number from Agricorp or a valid exemption.
    - The property is being used for a farming business by either the owner or tenant farmer or both.
  - b. The acreage of properties in the farm property tax class is determined using the Ontario Parcel database. This database was developed in partnership between the Ministry of Northern Development, Mines, Natural Resources and Forestry (MNDMNRF), MPAC and Teranet Enterprises Inc., and provides information on the land area for each individual property or parcel of land in the province.
2. **Municipal Land Area**, which represents the number of acres of land in a municipality and reflects municipal boundaries as of January 1, 2021. This measure is based on the Spatial Data Infrastructure (SDI) from Statistics Canada and excludes bodies of water.



## Appendix C: Summary of Rural Communities Grant Parameters

The following table supports the Rural Communities Grant calculation for single- and lower-tier rural municipalities with an RSCM between 25 and 75 per cent and a FAM of 70 per cent or more.

Rural Communities Grant Funding Levels Based on RSCM and FAM (\$ per household)											
RSCM (%) \ FAM (%)	70	72	74	76	78	80	82	84	86	88	90+
25	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
35	26.40	28.80	31.20	33.60	36.00	38.40	40.80	43.20	45.60	48.00	50.40
50	66.00	72.00	78.00	84.00	90.00	96.00	102.00	108.00	114.00	120.00	126.00
65	105.60	115.20	124.80	134.40	144.00	153.60	163.20	172.80	182.40	192.00	201.60
75+	132.00	144.00	156.00	168.00	180.00	192.00	204.00	216.00	228.00	240.00	252.00

## Appendix D: Northern and Rural Municipal Fiscal Circumstances Index

The Northern and Rural Municipal Fiscal Circumstances Index (MFCI) measures a municipality's fiscal circumstances relative to other northern and rural municipalities in the province.

The Northern and Rural MFCI is determined based on six indicators. These indicators are classified as either primary or secondary to reflect their relative importance in determining a municipality's fiscal circumstances.

The indicators include:

### Primary Indicators

- Weighted Assessment Per Household
- Median Household Income

### Secondary Indicators

- Average Annual Change in Assessment (New Construction)
- Employment Rate
- Ratio of Working Age to Dependent Population
- Per Cent of Population Above Low-Income Threshold

A municipality's Northern and Rural MFCI is determined through three steps, as listed below and as described in more detail on the following pages.

1. **Indicator Score** — Each primary and secondary indicator is scored based on its relationship to the median for northern and rural municipalities.
2. **Average Indicator Score** — An average indicator score is calculated based on the average of both the primary and secondary indicators.
3. **Northern and Rural MFCI** — This index reflects a municipality's fiscal circumstances relative to other northern and rural municipalities in the province and is based on the relative results of each municipality's average indicator score. The Northern and Rural MFCI is measured on a scale from 0 to 10.

A lower MFCI corresponds to relatively positive fiscal circumstances, whereas a higher MFCI corresponds to more challenging fiscal circumstances. As a result, an MFCI of 5 corresponds to fiscal circumstances similar to the median for northern and rural municipalities.

Additional municipality-specific details are provided in the *2023 Northern and Rural MFCI Workbook*.

## 1. Indicator Score

The indicator score has a range from -100 per cent to 100 per cent and reflects how the value of a municipality's indicator compares to the median for northern and rural municipalities.

### Indicator Value Above Median

An indicator value that is above the median will have a positive score, which is reflective of relatively positive fiscal circumstances.

The indicator score is calculated based on the position of the municipality's indicator value between the median and highest value for northern and rural municipalities.

### Indicator Value Below Median

An indicator value that is below the median will have a negative score, which is reflective of more challenging fiscal circumstances.

The indicator score is calculated based on the position of the municipality's indicator data between the median and lowest value for northern and rural municipalities.

For example, an indicator score of 25 per cent indicates that a data value is one quarter of the distance between the median and highest value, while an indicator score of -25 per cent indicates that a data value is one quarter of the distance between the median and lowest value. An indicator score of 0 per cent reflects the median for northern and rural municipalities.

The following table outlines the median, highest and lowest values for each MFCI indicator. Illustrative examples of indicator score calculations are provided on the following page.

MFCI Indicator Parameters			
Primary Indicators	Lowest	Median	Highest
Weighted Assessment per Household	\$46,000	\$289,000	\$803,000
Median Household Income	\$45,000	\$82,000	\$141,000
Secondary Indicators	Lowest	Median	Highest
Average Annual Change in Assessment (New Construction)	-2.3%	1.1%	4.7%
Employment Rate	30.0%	56.0%	75.0%
Ratio of Working Age to Dependent Population	98.0%	152.0%	245.0%
Per Cent of Population Above Low-Income Threshold	65.0%	88.0%	97.0%

### Example 1.1

Indicator: Median Household Income

Lowest Value	Median Value	Highest Value
\$45,000	\$82,000	\$141,000

Example Municipality: Indicator Data Value = \$63,500

A. Difference between Indicator Value and Median:  $\$63,500 - \$82,000 = -\$18,500$

Since the indicator value is below the median for northern and rural municipalities, the difference between the median and the lowest value for northern and rural municipalities is calculated.

B. Difference between Median and Lowest Value:  $\$82,000 - \$45,000 = \$37,000$

C. Indicator Score =  $A / B$ :  $-\$18,500 / \$37,000 = -50\%$

### Example 1.2

Indicator: Ratio of Working Age to Dependent Population

Lowest Value	Median Value	Highest Value
98%	152%	245%

Example Municipality: Indicator Data Value = 198.5%

A. Difference between Indicator Value and Median:  $198.5\% - 152\% = 46.5\%$

Since the indicator value is above the median for northern and rural municipalities, the difference between the median and the highest value for northern and rural municipalities is calculated.

B. Difference between Median and Highest Value:  $245\% - 152\% = 93\%$

C. Indicator Score =  $A / B$ :  $46.5\% / 93\% = 50\%$

## 2. Average Indicator Score

The average indicator score summarizes a municipality's overall results on all six indicators.

A municipality's average indicator score is based on both the primary and secondary indicator average, as shown below.

### Calculating Average Indicator Score

**Average Indicator Score = (Primary Indicator Average + Secondary Indicator Average) / 2**

**Primary Indicator Average: (A + B) / 2**

- A. Weighted Assessment Per Household indicator score
- B. Median Household Income indicator score

**Secondary Indicator Average: (C + D + E + F) / 4**

- C. Average Annual Change in Assessment (New Construction) indicator score
- D. Employment Rate indicator score
- E. Ratio of Working Age to Dependent Population indicator score
- F. Per Cent of Population Above Low-Income Threshold indicator score

*Note: A positive average indicator score reflects relatively positive fiscal circumstances, while a negative average indicator score reflects more challenging fiscal circumstances.*

### Example 2.1

#### Average Indicator Score

- A. Weighted Assessment per Household indicator score: 8%
- B. Median Household Income indicator score: -50%

**Primary Indicator Average: (8% + (-50%)) / 2 = -21%**

- C. Average Annual Change in Assessment (New Construction) indicator score: -91%
- D. Employment Rate indicator score: 1%
- E. Ratio of Working Age to Dependent Population indicator score: 50%
- F. Per Cent of Population Above Low-Income Threshold indicator score: -84%

**Secondary Indicator Average: (-91% + 1% + 50% + (-84%)) / 4 = -31%**

**Average Indicator Score: (-21% + (-31%)) / 2 = -26%**

### 3. Determination of Northern and Rural MFCI

The Northern and Rural MFCI reflects a municipality's fiscal circumstances relative to other northern and rural municipalities in the province.

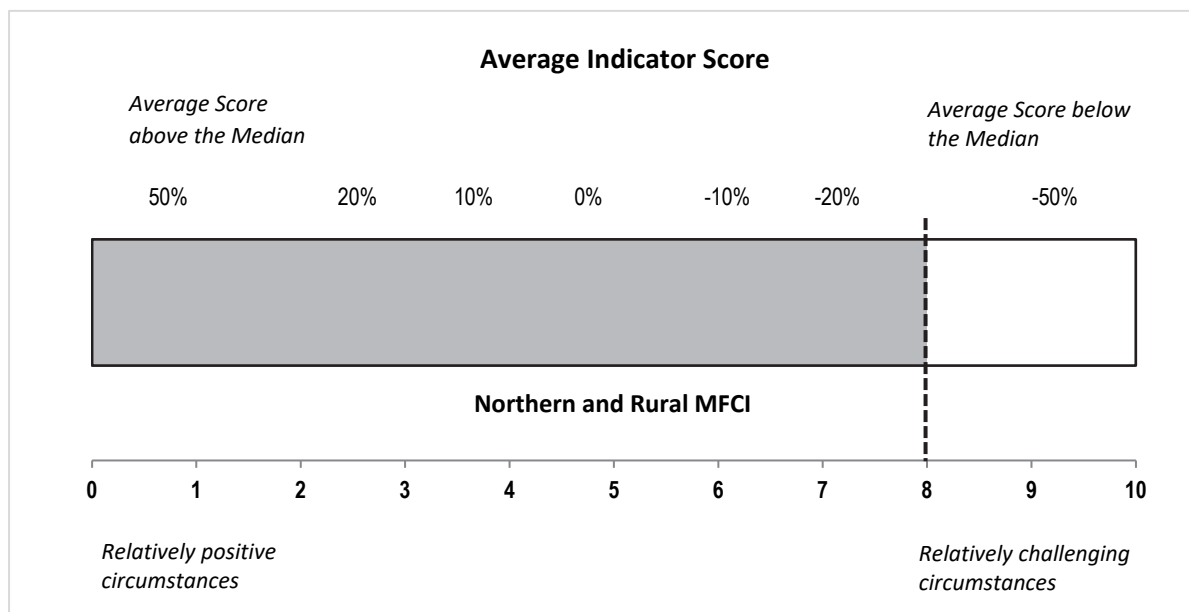
The Northern and Rural MFCI is measured on a scale of 0 to 10. A lower MFCI corresponds to relatively positive fiscal circumstances, while a higher MFCI corresponds to more challenging fiscal circumstances. A Northern and Rural MFCI of 5 corresponds to fiscal circumstances similar to the median for northern and rural municipalities.

A municipality's MFCI is determined based on the value of the average indicator score. The example below presents how average indicator scores are used to determine a municipality's MFCI.

#### Example 3.1


Average Indicator Score: -26%

Northern and Rural MFCI: 8.0



## Appendix E: Northern and Rural Fiscal Circumstances Grant Parameters

The Northern and Rural MFCI is measured on a scale from 0 to 10. A lower MFCI corresponds to relatively positive fiscal circumstances, while a higher MFCI corresponds to more challenging fiscal circumstances. The following table provides details regarding the 2023 per-household funding levels under the Northern and Rural Fiscal Circumstances Grant.

Northern and Rural Fiscal Circumstances Grant											
	Relatively positive circumstances						Relatively challenging circumstances				
											
MFCI	0	1	2	3	4	5	6	7	8	9	10
2023 Per-household (\$)	0	10	20	30	40	65	100	145	190	245	310

The following table supports the Northern and Rural Fiscal Circumstances Grant calculation for single- and lower-tier rural municipalities with an RSCM between 25 and 75 per cent. The table illustrates the per-household funding amount associated with a range of RSCM and MFCI values.

Summary of MFCI Funding Levels Based on RSCM (\$ per household)											
MFCI \ RSCM (%)	0	1	2	3	4	5	6	7	8	9	10
25	0	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
35	0	2.00	4.00	6.00	8.00	13.00	20.00	29.00	38.00	49.00	62.00
50	0	5.00	10.00	15.00	20.00	32.50	50.00	72.50	95.00	122.50	155.00
65	0	8.00	16.00	24.00	32.00	52.00	80.00	116.00	152.00	196.00	248.00
75+	0	10.00	20.00	30.00	40.00	65.00	100.00	145.00	190.00	245.00	310.00

## Appendix F: Data Sources

OMPF Data Elements and Sources		
Data	Year	Source(s)
Weighted Assessment	Final 2021 Market Change Profile (MCP) and 2023 starting tax ratios	Municipal Property Assessment Corporation (MPAC) and municipal tax rate bylaws
PIL Weighted Assessment	2020 or 2021	Municipal FIR
Number of Households	2022	MPAC Returned Roll
Median Household Income	2021	Statistics Canada
Rural and Small Community Measure	2021	Statistics Canada
Per Cent of Population Above Low-Income Threshold	2021	Statistics Canada
Ratio of Working Age to Dependent Population	2021	Statistics Canada
Employment Rate	2016	Statistics Canada
Average Annual Change in Assessment (New Construction)	2017–2022	Online Property Tax Analysis System (OPTA)
Municipal Land Area	2021	Statistics Canada
Farm Land Area	2021	MPAC and Ontario Parcel

*Note: For municipality-specific details, refer to customized 2023 workbooks developed by the Ministry of Finance.*



## Appendix G: Definitions

Average Annual Change in Assessment (New Construction)	Measures the five-year (2017–2022) average annual change in a municipality’s assessment, for example, as a result of new construction or business property closures, excluding the impact of reassessment.
Average Indicator Score	Summarizes a municipality’s overall results on all six indicators, based on both the primary and secondary indicator average.
Employment Rate	Statistics Canada’s measure of number of employed persons, divided by persons aged 15 and over.
Farm Area Measure (FAM)	Represents the percentage of a municipality’s land area comprised of farm land.
Farm Land Area	Equal to the acres of land for properties in the farm property tax class, as of December 31 <sup>st</sup> , 2021. The acreage of properties in the farm property tax class is determined using the Ontario Parcel database.
Households	<p>Measure of households based on the 2022 returned roll from the Municipal Property Assessment Corporation (MPAC). Includes the following classes:</p> <ul style="list-style-type: none"><li>(1) Residential Unit (RU) – Permanent households</li><li>(2) Residential Dwelling Unit (RDU) – Seasonal households such as cottages</li><li>(3) Farm Residential Unit (FRU) – Farmlands on which a farm residence exists</li></ul>
Indicator Score	Reflects the position of a municipality’s indicator data value relative to other municipalities and has a range from -100 per cent to 100 per cent. A positive indicator score is reflective of relatively positive fiscal circumstances, while a negative score is reflective of more challenging fiscal circumstances.
Median Household Income	Statistics Canada’s measure of median income for all private households in 2020.
Municipal Land Area	Equal to the acres of land in a municipality and reflects municipal boundaries, as of January 1 <sup>st</sup> , 2021. This measure is based on the Spatial Data Infrastructure (SDI) from Statistics Canada and excludes bodies of water.

Minimum Funding Guarantee	The 2023 minimum guaranteed level of support based on 2022 OMPF allocations. In 2023, minimum funding guarantees for municipalities in southern Ontario will be at least 85 per cent of their 2022 OMPF allocation. Northern municipalities will receive at least 90 per cent of their 2022 OMPF allocation. These minimum levels of support will be enhanced, up to 100 per cent, for northern and rural municipalities in the province with more challenging fiscal circumstances.
Northern and Rural Municipal Fiscal Circumstances Index (MFCI)	The Northern and Rural MFCI measures a municipality's fiscal circumstances relative to other northern and rural municipalities in the province, and ranges from 0 to 10. A lower MFCI corresponds to relatively positive fiscal circumstances, whereas a higher MFCI corresponds to relatively more challenging fiscal circumstances. An MFCI of 5 corresponds to fiscal circumstances similar to the median for northern and rural municipalities.
Per Cent of Population Above Low-Income Threshold	Reflects the Statistics Canada measure of the population in private households above the low-income threshold for Ontario compared to the total population in private households. The measure is based on after-tax income, and the low-income threshold is based on half the median adjusted household income in 2020.
Primary Indicators	The Northern and Rural MFCI is determined based on six indicators which are classified as either primary or secondary to reflect their relative importance in determining a municipality's fiscal circumstances. The primary indicators are weighted assessment per household and median household income.
Ratio of Working Age to Dependent Population	Statistics Canada's measure of working age population (aged 15 to 64), divided by youth (aged 14 and under) and senior population (aged 65 and over).
Rural and Small Community Measure (RSCM)	RSCM represents the proportion of a municipality's population residing in rural areas and/or small communities. This approach recognizes that some municipalities include a mix of rural and non-rural areas. The measure is based on Statistics Canada data from the 2021 Census.

Secondary Indicators	The Northern and Rural MFCI is determined based on six indicators, which are classified as either primary or secondary to reflect their relative importance in determining a municipality's fiscal circumstances. The secondary indicators are average annual change in assessment (new construction), employment rate, ratio of working age to dependent population, and per cent of population above low-income threshold.
Weighted Assessment Per Household	Measures the size of the municipality's tax base. Refers to the total assessment of a municipality weighted by the tax ratio for each class of property (including payments in lieu of property taxes retained by the municipality) divided by the total number of households. Subject to eligibility provisions (such as being a small, northern or rural municipality and/or a current recipient).
Workbooks	The OMPF workbooks provide customized detailed data and grant calculations to assist municipalities in understanding their allocations. The workbooks include: the <i>Ontario Municipal Partnership Fund Workbook</i> and, where applicable, the <i>Northern and Rural Municipal Fiscal Circumstances Index Workbook</i> . These customized workbooks are provided to municipal treasurers and clerk-treasurers following the announcement of annual funding allocations.

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